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### **Licensing Trusts**

- 18.001 As statutory auditor of all licensing trusts, we have watched the sector with interest over the years, and last reported on it in 1997. Our concerns have been about financial performance, going concern, and legislative change. We have regularly expressed the need for structural reform of licensing trusts to allow them to operate their businesses in a more appropriate environment.
- 18.002 In our 1997 report, we noted the recommendations that we had made to the Advisory Committee considering amendments to the Sale of Liquor Act 1989. To date there has been no legislative change concerning licensing trusts. However, we understand that legislation is currently being drafted following Cabinet consideration of the recommendations by the Advisory Committee. We await these changes with interest.
- 18.003 We decided to have a further look at the financial performance of all licensing trusts. We previously reported on the results for the licensing trust sector for the period 1991 to 1995. Figure 18.1 on the next two pages shows individual results for 1996 to 1998, and Figure 18.2 on page 124 shows the aggregate results for 1991 to 1998.
- 18.004 1995-96 appeared to be a good year for licensing trusts overall. However, the situation has declined over the last two years, with a large number of trusts showing pre-tax losses.
- 18.005 We still have concerns about the decreasing ability of some trusts to continue operating. In our view, this situation could be alleviated by legislative changes to allow licensing trusts to restructure their business activities in a way that will enable them to better meet the challenges of a competitive industry.

Figure 18.1 Financial Performance of Licensing Trusts 1996-98

Based on figures extracted from the 1995-96, 1996-97 and 1997-98 audited financial statements, except that 1998 figures were not available for Parakai, and the figures for Johnsonville, Porirua, Terawhiti, Wainuiomata and Wellington South are unaudited. Otumoetai ceased trading in 1996.

	1996 \$	5,334,000 723,106 1,187,595 3,421,897 249,113 458,741 268,508 29,748,759 3,027,235 10,098,089 5,157,424 18,774,777 4,312,000 1,504,899 0 870,450 407,824 9,129,028 4,218,000 429,976 1,346,113 8,614,201 1,375,936 1,346,113 8,614,201 1,375,936 1,375,936 1,346,113 8,614,201 554,231 1,397,492
Equity	1997 \$	5,718,195 5,778,195 5,778,195 1,251,646 3,037,704 266,719 487,562 271,591 31,543,180 1,101,000 8,090,927 5,277,929 20,735,422 3,765,000 1,509,665 481,058 6,025,000 5,273,000 5,273,000 5,273,000 5,273,000 5,273,000 5,273,000 5,273,000 6,025,000 6,
Total Assets Eo	1998 \$	6,176,299 1,367,704 1,204,339 3,125,041 310,638 507,261 277,261 277,734 33,096,102 834,000 8,000,000 5,387,833 18,578,353 1,413,704 1,413,704 1,413,704 833,520 N.A. 4,059,000 6,638,000 213,379 181,111 365,000 543,000 11,155,184 (292,000) 1,727,180
	1996 \$	6,651,776 745,375 1,220,889 4,393,162 744,879 1,046,820 294,134 34,069,331 5,967,992 14,439,670 6,086,784 45,462,065 8,348,000 2,281,495 2,967,885 1,718,588 1,718,588 10,726,047 10,360,000 1,244,282 343,298 2,557,742 1,993,594 11,353,966 1,862,585 2,495,415 2,495,415
Total Assets	1997 \$	6,997,154 617,905 3,838,095 749,205 997,495 295,928 36,322,742 4,200,000 13,167,322 6,245,746 46,087,719 8,336,000 2,267,511 1,748,735 499,902 7,752,000 10,726,000 951,219 317,492 1,206,000 1,206,000 1,206,000 1,206,000 1,206,000 1,206,000 1,206,000 1,206,000 1,206,000 1,206,000 1,156,000 2,467,335 172,501,854
	1998 \$	7,442,540 1,378,684 3,724,353 734,832 1,234,737 291,546 37,185,426 1,753,000 8,000,000 6,428,946 42,983,275 8,494,000 2,176,770 1,727,635 N.A. 5,728,000 10,546,000 288,381 281,256 1,299,000 14,361,542 1,299,000 3,284,952 164,629,30
	Trust	Ashburton Birkenhead Cheviot Clutha Flaxmere Geraldine Hawarden Invercargill Johnsonville Masterton Mataura Mt. Wellington Oamaru Otara Otumoetai Papatoetoe Parakai Poritua Poritua Porituge Rimutaka Te Kauwhata Te Kauwhata Wainuiomata Wainuiomata Wainuiomata Wainuiomata

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7	Figure 18.1 Financial Performance of Licensing Trusts 1996-98 continued	nance of Lı	icensing Tr	usts 1996.	-98 conti	penu				
		Profit/(	Profit/(Loss) Before Tax	е Тах	Retur	Return on Total Assets	sets	Retur	Return on Equity	>
	Trust	1998 \$	1997 \$	1996 \$	1998 %	1997 %	1996 %	1998 %	1997 %	1996
	Ashburton Birkenhead Cheviot Clutha Flaxmere Geraldine Hawarden Invercargill Johnsonville Masterton Mataura Mt. Wellington Oamaru Otara Otumoetai Papatoetoe Parakai Portuge Rimutaka Te Kauwhata Te Kauwhata Terawhiti	668,781 790,346 60,715 87,337 62,715 29,546 4,727 2,512,458 (257,000) (257,000) (257,000) (95,961) (95,961) (95,961) (19,233) (10,710) (88,000) (22,000)	614,943 (145,748) 100,230 92,581 26,277 48,290 6,057 2,873,286 (1,180,000) 7,671 223,459 831,753 (146,000) 4,766 (40,050) (994,000) 1,654,000 50,851 (21,903) (910,000)	918,398 (150,100) 102,905 209,699 56,027 45,097 45,097 1,244,847 746,782 746,782 746,782 746,782 746,782 1,400,000 125,010 430,492 (17,698) (17,698	43.26 43.26 44.26 1.62 1.62 1.62 1.63 1.63 1.63 1.63 1.63 1.63 1.63 1.63	(23.59) (23.59) (23.59) (23.59) (23.59) (23.59) (23.59) (23.59) (23.59) (23.59) (33.33) (23.59) (35.29) (35.29) (35.29)	(20.14) (20.14) (20.14) (20.17) (20.17) (20.17) (20.17) (20.13) (20.17) (20.13) (20.17	10.83 57.79 57.79 20.19 20.19 7.59 3.28 3.28 (6.79) (6.79) (6.79) (6.79) (6.79) (6.79) (6.79) (6.79) (6.79) (6.79) (6.79) (6.79) (6.79) (6.79)	(25.24) (25.24) (25.24) (25.24) (25.24) (25.24) (26.23) (26.23) (3.88) (3.88) (3.88) (3.88) (3.88) (3.88) (4.50) (6.81) (6.81) (6.81) (6.61) (6.91)	(20.76) 8.66 8.66 8.66 8.13 9.83 11.24 11.24 11.24 11.24 11.24 11.24 11.24 11.24 11.24 11.24 11.24 11.36 11.
ANDE	Waitakere Wellington South Wiri <b>Totals</b>	2,116,989 90,000 363,877 7,343,142	1,688,955 (948,000) 283,717 3,708,721	1,621,793 108,009 232,811 14,511,022	14.74 6.93 11.08	13.39 (82.09) 11.50	14.28 5.80 9.33 8.1	18.98 (30.82) 21.07 <b>6.7</b>	17.34 N/A 18.77 3.4	18.83 19.49 16.66 12.9

Figure 18.2 Aggregate Financial Performance of Licensing Trusts 1991 to 1998

Year	Total Assets \$m	Equity \$m	Surplus/(Deficit) Before Tax (\$m)	Return on Equity %	Number of Trusts	Number of Trusts Reporting Pre-tax Losses
1997-98 <sup>2,3</sup>	164.6	109.0	7.3	6.7	24	9
1996-97 <sup>3</sup>	172.5	108.6	3.7	3.4	25	10
1995-96	179.9	112.8	14.5	12.9	26	4
1994-95	178.6	103.7	9.7	9.4	26	6
1993-94	173.9	87.2	6.3	7.2	27	7
1992-93	168.5	70.4	4.4	6.3	27	7
1991-92	189.1	86.1	(0.1)	(0.1)	27	11
1990-91	209.2	96.9	0.3	0.2	27	10

<sup>2</sup> The results for 1997-98 do not include Parakai, as figures were not available. Also, the figures for Johnsonville, Porirua, Terawhiti, Wainuiomata and Wellington South are unaudited.

<sup>3</sup> Otumoetai ceased trading in 1996.

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## Associated Charitable Trusts and Other **Organisations**

- 18.006 Nearly all licensing trusts have an associated charitable trust, which carries out distributions of gaming machine proceeds and licensing trust charitable funds to the community in the licensing trust's area. Many licensing trusts also have management companies.
- 18.007 The Audit Office is the appointed auditor of most of the charitable trusts and all of the management companies. However, this is not a statutory appointment – the audits are carried out by arrangement with the entities concerned. As we have stated previously, in our view the Audit Office should be the statutory auditor of such entities on the basis that those entities are managing the businesses of publicly owned bodies or are distributing the profits of those bodies.
- 18.008 We have had concerns in recent years over the uncertainty surrounding the legal powers of some charitable trusts and management companies. In one instance, the law was not clear as to the ability of a charitable trust to make a loan to another organisation. In another instance, it was not clear whether the business arrangements of a management company allowed a licensing trust to meet its objectives under the legislation.
- 18.009 In our view, some of the business arrangements being made by licensing trusts were never envisaged by the current legislation. We hope that any legislative change will take into account the changing environment in which licensing trusts and their associated organisations are operating.

